

# Creating Coastal Resilience

## A 360 Degree GeoDesign Approach



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Geospatial Systems Lead  
GZA GeoEnvironmental, Inc



Our Story...

Using the ArcGIS Platform to support GeoDesign for Coastal Resilience Planning, Design, Construction, Observation and Adaptation





Images source: Hartford Courant, 2012



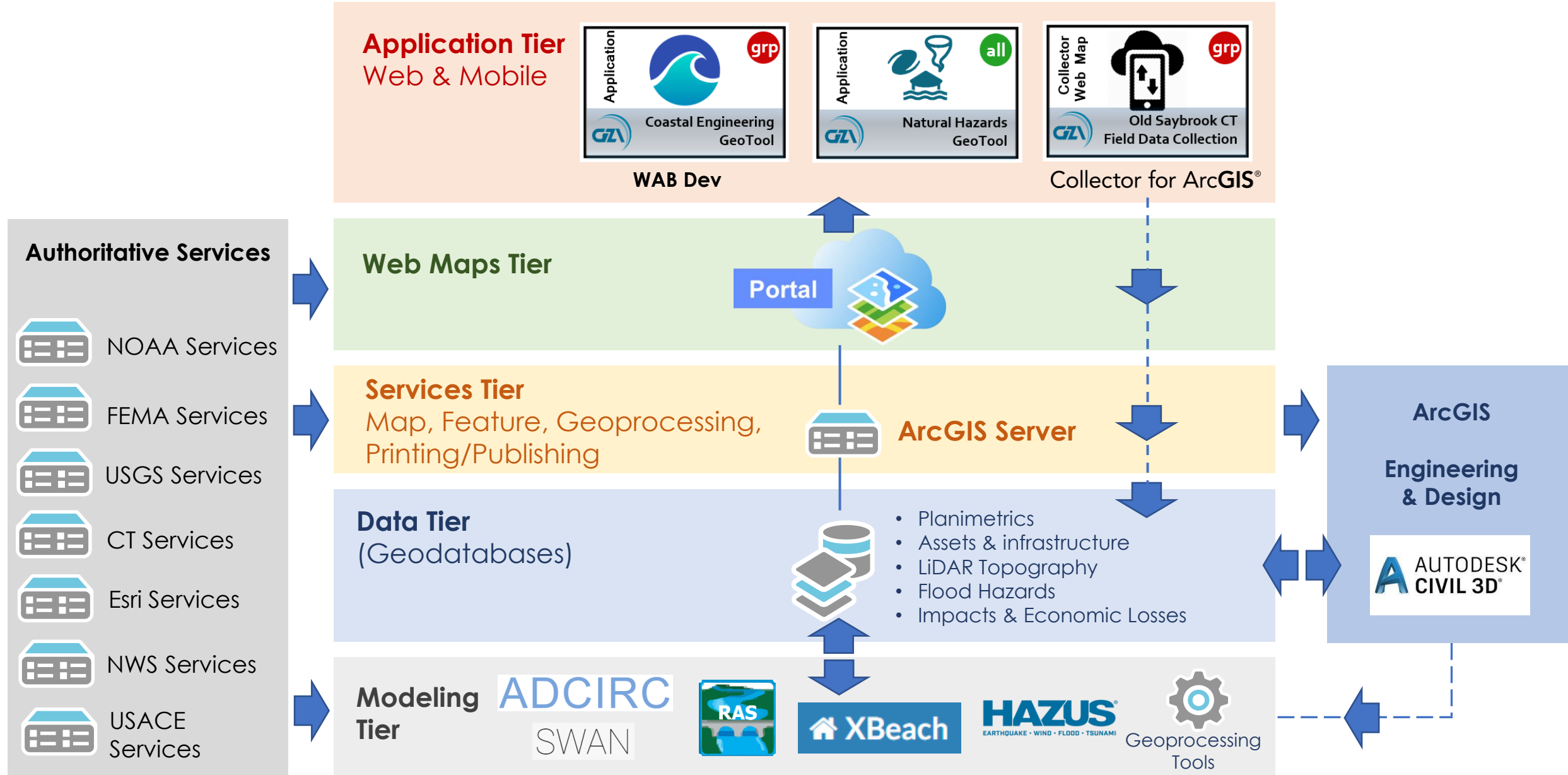
# STUDY APPROACH

- Industry-accepted “State-of-the-Science” sea level rise projections consistent with current State of Connecticut guidance.
- A “risk-based” approach, which defined coastal flood hazards in terms of probability of occurrence, consistent with methods currently being used by state and federal agencies.
- High resolution, hydrodynamic computer flood modeling supplementing flood hazard analyses performed by FEMA and the U.S. Army Corps of Engineers (USACE).
- Esri’s ArcGIS Platform as a system of record, data integration platform, design support and system of engagement with the Town.
- Develop resilience and adaptation strategies, actions and measures consistent with Old Saybrook’s current vision and plans for development.



*Fire damage to beach home on Saye Street in Old Saybrook after Sandy (Image from <http://www.theday.com/article/20121030/NWS01/121039993>)*

# ArcGIS 360 Degree Framework



# STUDY METHODOLOGY

## Step 1

Inventory and cataloguing of physical site setting and Town assets.

## Step 2

Characterization of the Coastal Flood Hazards.

## Step 3

Assessment of the Vulnerability of Town Infrastructure, Neighborhoods, Buildings, and Natural Resources.

## Step 4

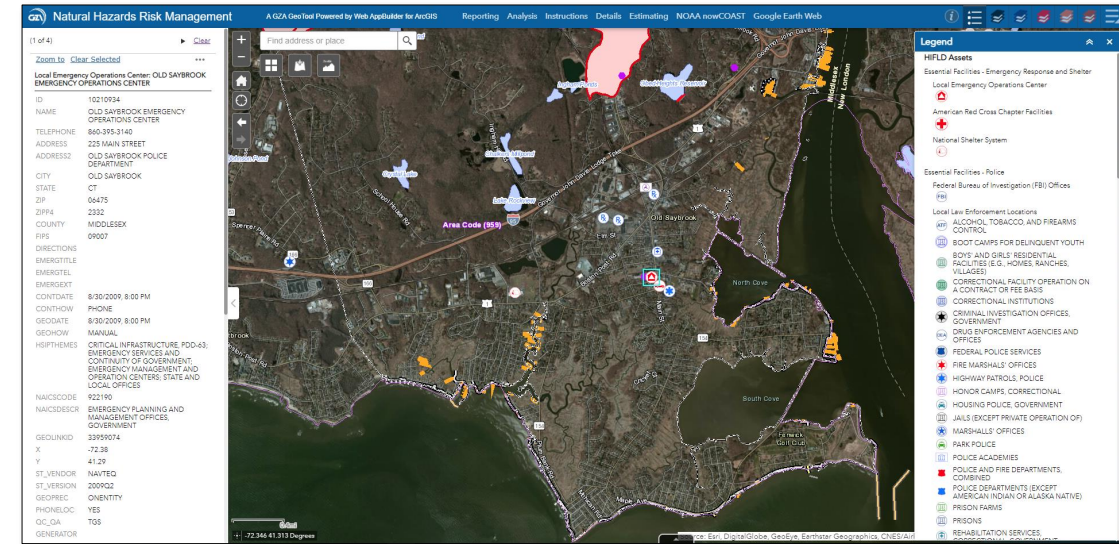
Identification of Coastal Resilience and Adaptation Strategies, Actions and Measures.

## Step 5

Outreach to the Public and Town Professionals.

## Step 6

Identification of steps to implement resilience and adaptation strategies.





**Natural Hazards Risk Management**  
A GZA GeoTool Powered by Web AppBuilder for ArcGIS

Reporting Analysis Instructions Details Estimating NOAA nowCOAST Google Earth Web

(1 of 4) [Clear](#)

[Zoom to](#) [Clear Selected](#) ...

**Local Emergency Operations Center: OLD SAYBROOK EMERGENCY OPERATIONS CENTER**

|            |   |
|------------|---|
| ID         | 10210934  |
| NAME       | OLD SAYBROOK EMERGENCY OPERATIONS CENTER  |
| TELEPHONE  | 860-395-3140  |
| ADDRESS    | 225 MAIN STREET   |
| ADDRESS2   | OLD SAYBROOK POLICE DEPARTMENT  |
| CITY       | OLD SAYBROOK  |
| STATE      | CT  |
| ZIP        | 06475   |
| ZIPP4      | 2332  |
| COUNTY     | MIDDLESEX   |
| FIPS       | 09007   |
| DIRECTIONS |   |
| EMERGITLE  |   |
| EMERGTEL   |   |
| EMERGEXT   |   |
| CONDATE    | 8/30/2009, 8:00 PM  |
| CONTHOW    | PHONE   |
| GEODATE    | 8/30/2009, 8:00 PM  |
| GEOHOW     | MANUAL  |
| HSIPTHEMES | CRITICAL INFRASTRUCTURE, PDD-63; EMERGENCY SERVICES AND CONTINUITY OF GOVERNMENT; EMERGENCY MANAGEMENT AND OPERATION CENTERS; STATE AND LOCAL OFFICES |
| NAICSCODE  | 922190  |
| NAICSDSCR  | EMERGENCY PLANNING AND MANAGEMENT OFFICES, GOVERNMENT   |
| GEOLINKID  | 33959074  |
| X          | -72.38  |
| Y          | 41.29   |
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| ST_VERSION | 2009Q2  |
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| GENERATOR  |   |

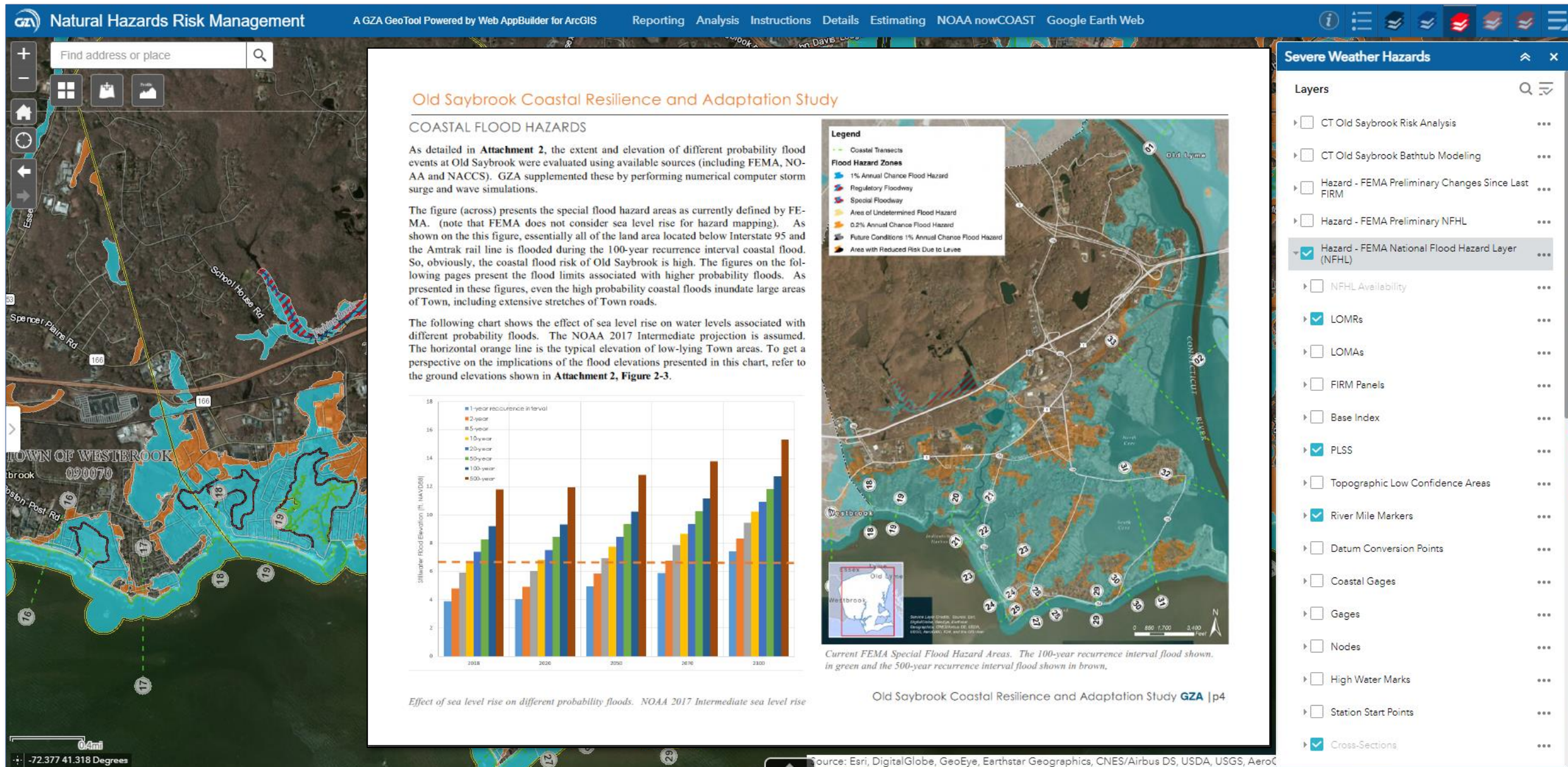
**Legend**

**HIFLD Assets**

- Essential Facilities - Emergency Response and Shelter
  - Local Emergency Operations Center
  - American Red Cross Chapter Facilities
  - National Shelter System
- Essential Facilities - Police
  - Federal Bureau of Investigation (FBI) Offices
  - Local Law Enforcement Locations
    - ALCOHOL, TOBACCO, AND FIREARMS CONTROL
    - BOOT CAMPS FOR DELINQUENT YOUTH
    - BOYS' AND GIRLS' RESIDENTIAL FACILITIES (E.G., HOMES, RANCHES, VILLAGES)
    - CORRECTIONAL FACILITY OPERATION ON A CONTRACT OR FEE BASIS
    - CORRECTIONAL INSTITUTIONS
    - CRIMINAL INVESTIGATION OFFICES, GOVERNMENT
    - DRUG ENFORCEMENT AGENCIES AND OFFICES
    - FEDERAL POLICE SERVICES
    - FIRE MARSHALS' OFFICES
    - HIGHWAY PATROLS, POLICE
    - HONOR CAMPS, CORRECTIONAL
    - HOUSING POLICE, GOVERNMENT
    - JAILS (EXCEPT PRIVATE OPERATION OF)
    - MARSHALS' OFFICES
    - PARK POLICE
    - POLICE ACADEMIES
    - POLICE AND FIRE DEPARTMENTS, COMBINED
    - POLICE DEPARTMENTS (EXCEPT AMERICAN INDIAN OR ALASKA NATIVE)
    - PRISON FARMS
    - PRISONS
    - REHABILITATION SERVICES, GOVERNMENT

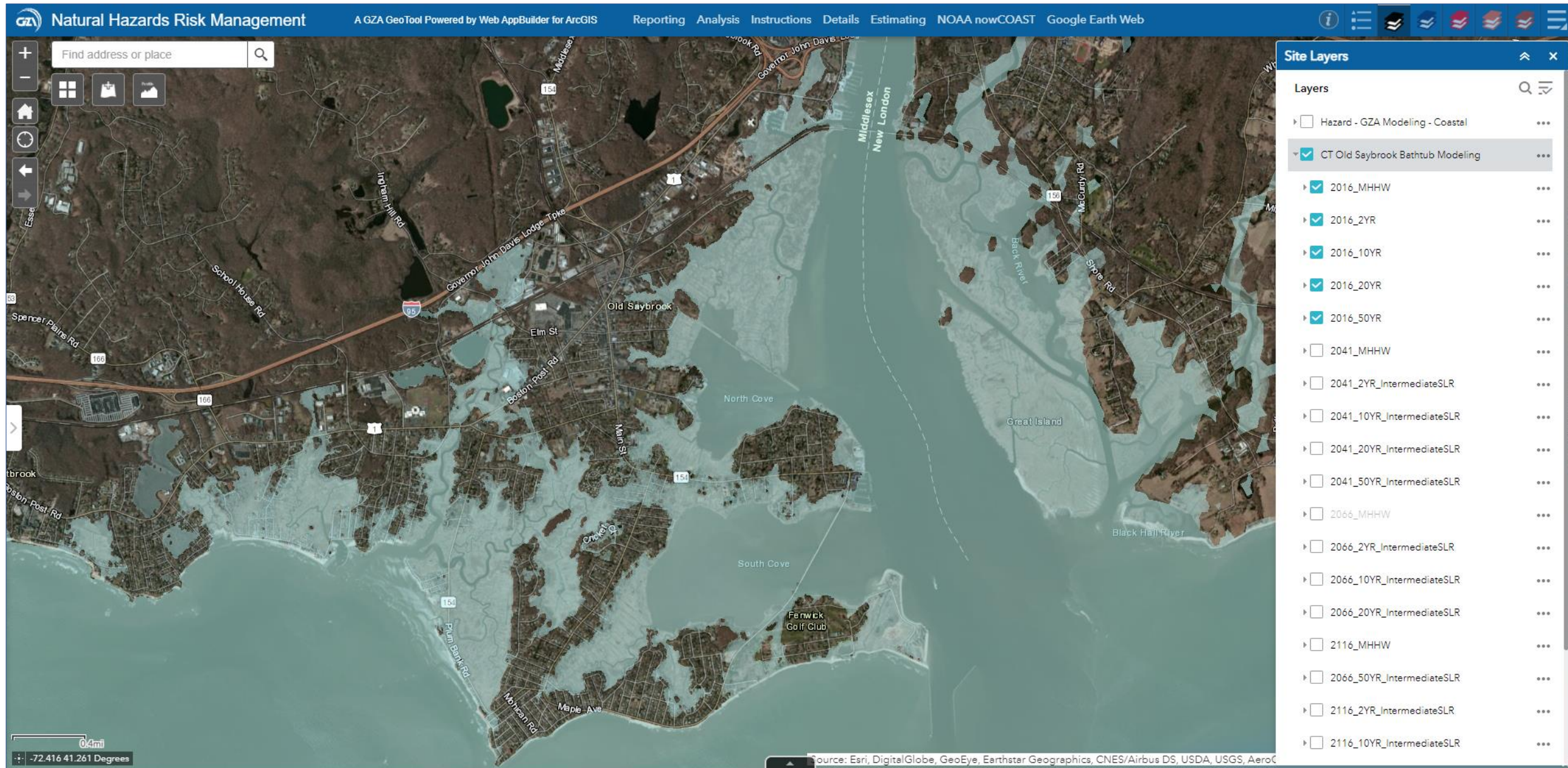


# FLOOD HAZARD CHARACTERIZATION - FEMA



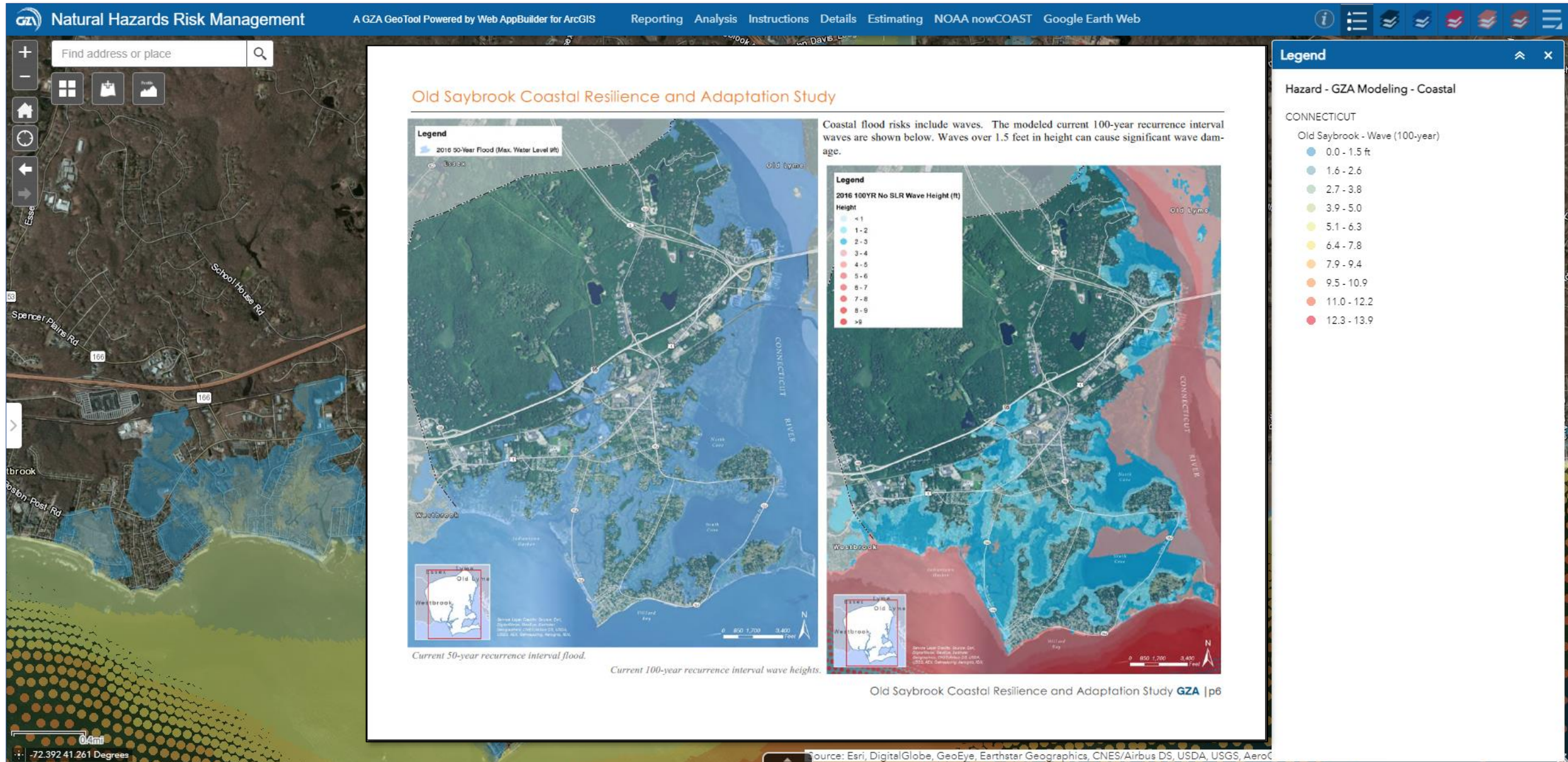


# FLOOD HAZARD CHARACTERIZATION – INUNDATION MODELING





# FLOOD HAZARD CHARACTERIZATION – WAVE MODELING





# FLOOD HAZARD RISK

## Assets

- Essential Facilities
- Lifeline Facilities
- High Potential Loss Facilities

## Geographic Areas

- Neighborhoods
- Commercial and Industrial Districts
- Historic Districts

## Systems

- Economic Factors
- Shelter and Evacuation Requirements
- Stormwater Infrastructure
- Transportation Infrastructure

## Natural Resources

- Marshes
- Beaches

### Old Saybrook Coastal Resilience and Adaptation Study

#### ESSENTIAL FACILITIES

### Old Saybrook Coastal Resilience and Adaptation Study

#### HIGH LOSS POTENTIAL FACILITIES

### Old Saybrook Coastal Resilience and Adaptation Study

#### COMMUNITIES

### Old Saybrook Coastal Resilience and Adaptation Study

#### SHELTERING AND EVACUATION

GZA completed a FEMA Hazus analysis to evaluate related losses resulting in the following predictions for requirements. This analysis relates displacement and needs to building damage. The following summarizes displaced people and shelter needs for different return interval floods:

- 10-year return period flood: 256 households and 648 people seeking temporary shelter
- 25-year return period flood: 305 households and 801 people seeking temporary shelter
- 50-year return period flood: 431 households and 1,161 people seeking temporary shelter
- 100-year return period flood: 1,166 households and 3,096 people seeking temporary shelter
- 500-year return period flood: 1,811 households and 4,709 people seeking temporary shelter

A detailed analysis of New England hurricane evacuation was also performed by the USACE and FEMA and the "Hurricane Evacuation Study, Technical Data Report", data evacuation statistics were developed for three Old Saybrook:

- Zone 1 (Category 1 and 2 hurricanes flood inundated people are vulnerable, will be impacted and may require evacuation; and
- Zone 2 (Category 3 and 4 hurricanes flood inundated to 260 people may require evacuation; and
- Zone 3 (areas located outside of coastal flood inundated at 440 to 800 people may require evacuation.

For comparison, the 10 through 50-year recurrence interval flood is considered to be analogous to Zone 1, and the 100 to 500-year recurrence interval flood can be considered to be analogous to Zone 2.

A percentage of evacuating people will require shelter. The remainder of evacuating people will shelter out of public shelter capacity is about 450 to 500 people. This is also an alternative, in particular for smaller, higher frequency floods.

### Old Saybrook Coastal Resilience and Adaptation Study

#### NATURAL RESOURCES: MARSHES

The "Application of the Sea-Level Affecting Marsh Model to Coastal Connecticut", prepared for the New England Interstate Water Pollution Control Commission by Warren Pinnacle Consulting, Inc., provides insight into the behavior of Old Saybrook's marshes when subject to sea level rise. The marshes provide ecological and human benefits, including habitat for fish, shellfish, birds, and other wildlife as well as recreational value and some protection for inland areas from coastal flooding. However, they are highly susceptible to sea level rise and climate change due to:

- land subsidence;
- rapid changes to water depth;
- marsh substrate;
- sea level rise rate relative to sedimentation rate;
- frequency of inundation;
- changes in tidal flow patterns;
- landward migration of tidal waters;
- changes in salinity, water acidity and oxygen content;
- increased flood vulnerability; and
- species diversification.

Because of the complexity of the various factors affecting a marsh's fate, a simple comparison of current marsh elevations to future projections of sea level does not accurately predict wetland vulnerability to sea level rise. Model evaluations of Connecticut's tidal wetlands have been performed (by others) using the Sea Level Affecting Marshes Model (SLAMM). SLAMM simulations were performed starting from the date of the initial wetland cover layer through 2100. Maps and numerical data were output for the years 2025, 2055, 2085, and 2100.

The SLAMM model results for the Rapid Ice Melt maximum sea level rise scenario, which is a reasonable characterization of the predicted sea level rise for Old Saybrook. Under this scenario, significant changes to the marshes begin between 2025 and 2055, at which point most of Old Saybrook's marshes have converted into Low Marsh. Significant loss of beach has also occurred. By 2085, much of the marsh has converted to tidal flat. By 2100, almost all of the marsh is lost and has converted to open estuary water and tidal flat, with almost no beach barrier.

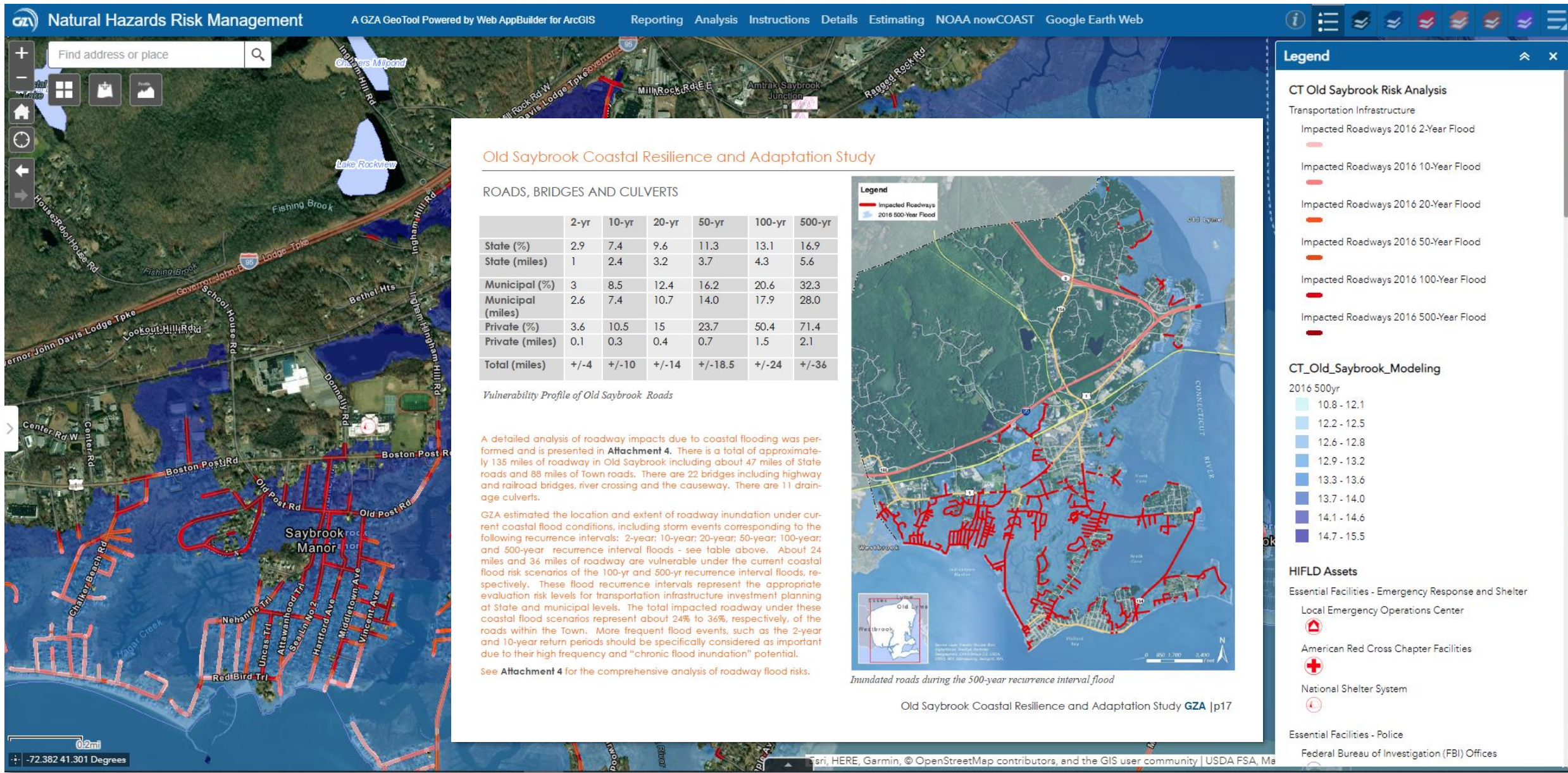
The analysis also indicates that the effect of sea level rise is not just a function of the total amount of sea level rise but also the rate of relative sea level change. The higher rate of sea level change under the SLAMM Rapid Ice Melt maximum sea level rise scenario, relative to scenarios with lower sea level rise projections results in more significant marsh transformation since the rate of sea level rise under this scenario is occurring faster than the natural marsh accretion rates. See Attachment 4 for a detailed description the predicted marsh response to sea level rise.



SLAMM Rapid Ice Melt maximum simulation of marsh response at Old Saybrook.



# FLOOD HAZARD RISK – ROADWAY IMPACTS





# FLOOD HAZARD RISK

## Loss Characterization (FEMA HAZUS-MH)

- Financial projections of economic loss due to business disruption and damage
- Loss estimation for damage to buildings and infrastructure
- Claims that can be made through National Flood Insurance Program

### Old Saybrook Coastal Resilience and Adaptation Study

#### ECONOMIC RISK FOR PROPERTY OWNERS, THE TOWN AND TAXPAYERS

The following summarizes economic risk in terms of: 1) estimated loss potential; and 2) property owner participation in the National Flood Insurance Program (NFIP). The loss potential analysis was performed using the FEMA Hazus program and simulating multiple coastal flood hazard risk scenarios. The NFIP analysis was based on information provided by the Town relative to properties located within FEMA special flood hazard areas (SFHAs). The predicted economic loss potential is characterized in terms of the Average Annualized Loss (AAL). The AAL is the expected loss per year if averaged over many years. The AAL predicted by FEMA for Middlesex County is \$77.4M. The current Old Saybrook AAL is \$16M. On a per capita basis, the predicted \$16M AAL for Old Saybrook is about \$1,500 per person compared to about \$500 per person for the County, reflecting the high risk associated with Old Saybrook's coastal location. The Town has been proactive with improving the NFIP compliance by property owners. However, the analysis indicates that, while continuing to improve, property value overall within the Town is underinsured for coastal flooding. The analysis also indicates that paid claims are disproportionately weighted toward certain properties and overall risk is weighted towards properties located within VE zones.

#### ECONOMIC LOSS POTENTIAL

- Current Town Asset Value is about \$2.3B:
  - i. Number of structures: +/- 5,900
  - ii. Residential: 70% to 80% (\$1.5B to \$2B)
  - iii. Commercial: 10% to 20% (\$250M to \$400M)
  - iv. Industrial: 1% to 5% (\$22M to \$90M)
- Predicted Average Annualized Loss (AAL) due to coastal flooding is \$16M

The "Averaged Annualized Loss" (AAL) is the expected loss per year if averaged over many years. The current predicted AAL is \$16 million. Assuming a town population of about 10,200 people (based on 2010 Census data), this translates to a per capita AAL of about \$1,569. For comparison, FEMA (FEMA's HAZUS Average Annualized Loss Viewer, 2016) has estimated the total AAL for Middlesex County to be \$77.4M, which represents a per capita average AAL within Middlesex County of \$467. Damage to residential buildings accounts for a majority of the total loss, with privately-owned commercial and industrial buildings accounting for about 35% of the loss. The economic risk applies to property owners, taxpayers and the Town Budget and indicates the potential for increased property damage, Town costs for public works and public safety, decrease in property tax revenue and increase in the borrowing rate for municipal bonds. See figures on following page for the appraised property value and the predicted distribution of loss.

#### NATIONAL FLOOD INSURANCE PROGRAM

- 1,492 NFIP Insurance Policies in Force
  - i. Residential: 97% of policies
  - ii. Non-Residential: 3% of Policies
  - iii. SFHA Properties: 62% of policies (61 in Zone V/VE)
- 628 claims paid since 1978
  - i. \$14.2M of Closed Paid Losses
  - ii. SFHA properties: 92% of insured claims paid
  - iii. Repetitive Loss properties: 28% of insured claims paid
- \$385.5M of NFIP Insurance in force

The number of total NFIP policies includes 44% of the total number of buildings located within FEMA SFHAs (56% of buildings located within SFHAs are not covered by NFIP policies). 97% of NFIP policies are for residential structures. Damages to residential buildings located within SFHAs account for the majority of paid losses at 92%.

The number of NFIP policies for properties located within VE zones is less than 50% of the total number of buildings located within VE zones. Buildings located within VE/V zones accounted for 30% of the total Town claims, totaling close to \$4.4M. 68 Repetitive Loss Properties accounted for about 29% of the total Town claims, at just over \$4M.

Buildings located within AE/A zones have accounted for over 60% of the total Town claims, totaling over \$8.7M.

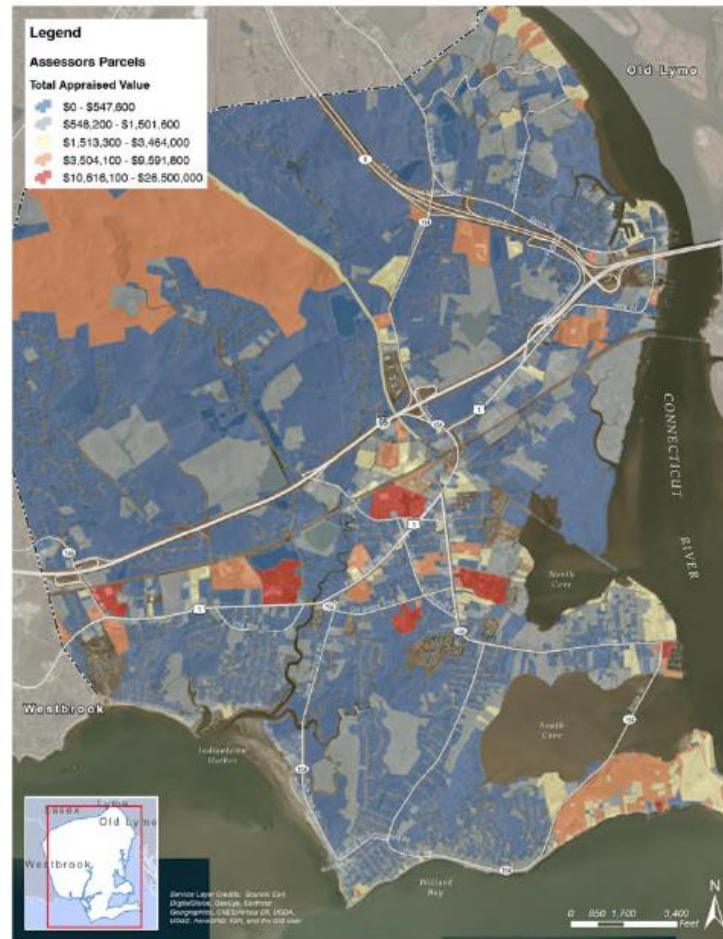
Repetitive loss properties represent an economic risk to both property owners and Town insurance rates.

# FLOOD HAZARD RISK

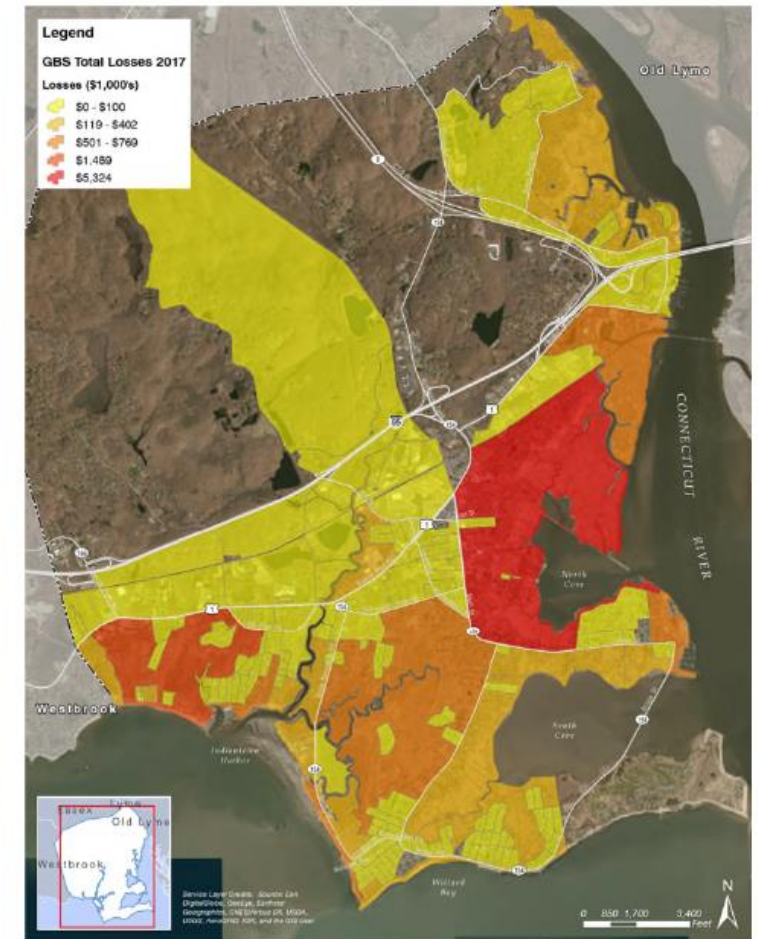
## Loss Characterization (FEMA HAZUS-MH)

- Financial projections of economic loss due to business disruption and damage
- Loss estimation for damage to buildings and infrastructure
- Claims that can be made through National Flood Insurance Program
- HAZUS-MH results integrated with project Geodatabase and published as a discrete Map Service

### Old Saybrook Coastal Resilience and Adaptation Study



Property Appraisal Values throughout Old Saybrook



Predicted Distribution of Economic Loss (by AAL) due to Property and Content Damage



# ADAPTATION STRATEGIES, ACTIONS AND MEASURES

## Attachment 5: Neighborhood Resilience and Adaptation Study

### Adaptation Alternative A: Strategic Realignment

Section diagram 1-1'

Section diagram 2-2'

**Strategy**  
Retrofit programs favor removing or relocating structures further back from the shoreline rather than repeatedly repairing storm damaged structures and hardening the shoreline.

A Strategic Realignment approach typically involves establishing thresholds to trigger demolition or relocation of structures threatened by coastal risks, including erosion and sea level rise. This approach is frequently coupled with several other planning and regulatory techniques, such as identifying high-risk areas and instituting relocation assistance and/or buy-back programs to help with relocation costs or compensate property owners when their property becomes unusable.



#### Managed Retreat

**what** Create natural coastal area that provides protective functions, long term solution, and habitat  
**why**  
**initiator** Town of Old Saybrook, Property owners  
**who benefits** Ecosystems, habitat creation  
**issues** Diminished emergency services along corridor, property loss, space for relocation



#### Removal and relocation

**what** Eliminate threats from sea level rise by moving threatened structures and infrastructure  
**why**  
**initiator** Town of Old Saybrook, Property owners  
**who benefits** Ecosystems, habitat creation  
**issues** Potential buy-back assistance costs, loss of tax revenue, finding upland area for relocation



**Flood risk**  
Most of Chalker Beach will be affected by even a 10-year flood. With a 100-year flood, the entire neighborhood will be underwater, with flooding coming from multiple directions.

Illustration (1'-1')

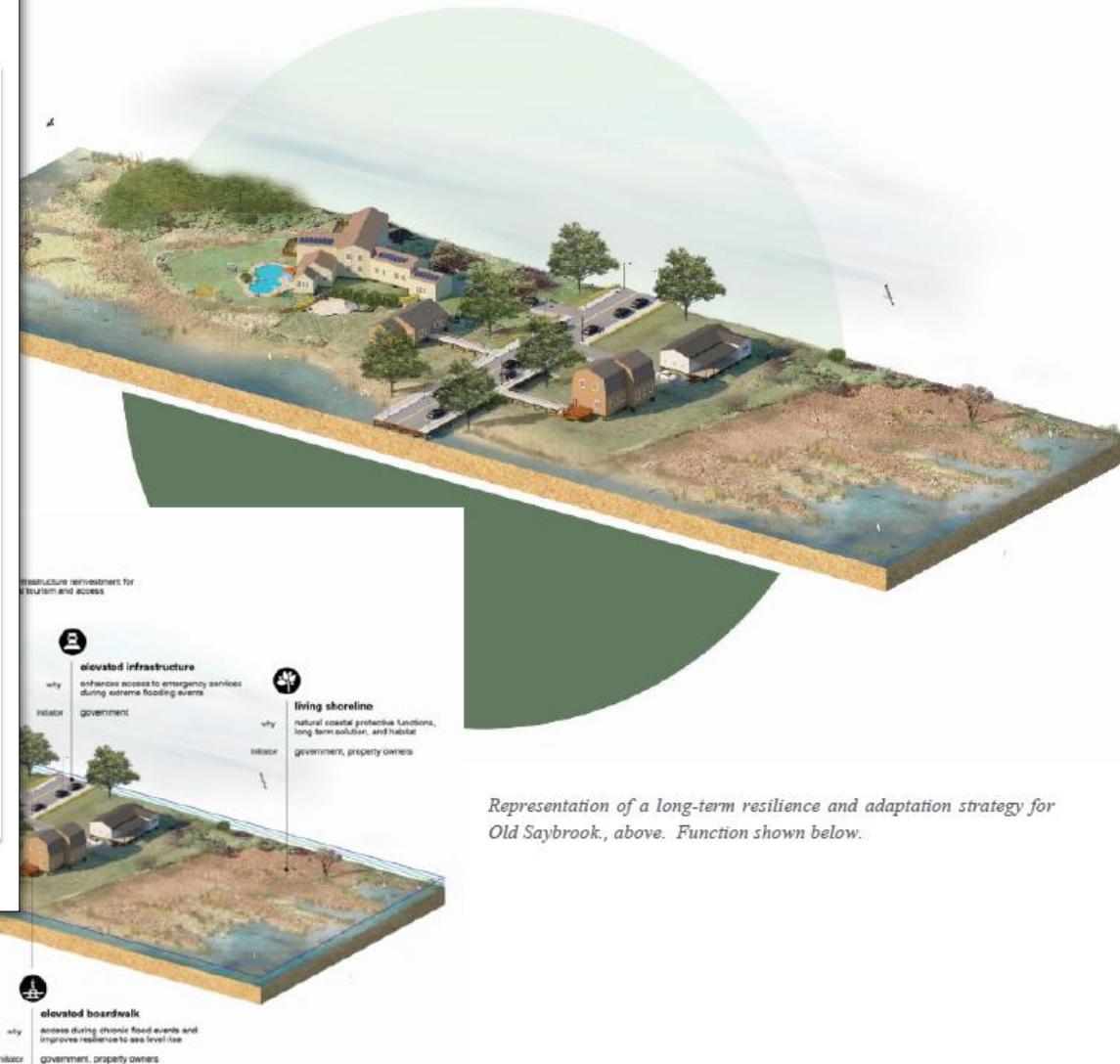
Beach Community Workshop

Old Saybrook Community Coastal Resilience Study  
Community Workshop



Figure 5-2: Adaptation Strategy A - Strategic Realignment

Old Saybrook Coastal Resilience and Adaptation Study GZA | 5-10



Representation of a long-term resilience and adaptation strategy for Old Saybrook, above. Function shown below.

**Legend**

UConn\_Sea\_Grant\_Shoreline\_Change

Long-Term

Long Term Net Shoreline Movement (NSM)

- 0.00 - 0.31
- 0.32 - 1.01
- 1.03 - 2.20
- 2.34 - 3.97
- 4.34 - 6.11

Long Term Net Shoreline Movement (NSM)

- 5.16 - -1.5
- 1.44 - -0.71
- 0.70 - -0.35
- 0.34 - -0.13
- 0.12 - 0.00

Long-Term Change Transects (1880-2006)

CT Old Saybrook Risk Analysis

Transportation Infrastructure

- Impacted Roadways 2016 2-Year Flood
- Impacted Roadways 2016 10-Year Flood

| object identifier | geometry | BaselineID | Group | TransOrder | ProcTime            | Autogen | StartX     | StartY       | EndX       | EndY         | Azimuth | omit | object identifier | TransectID | TC  |
|-------------------|----------|------------|-------|------------|---------------------|---------|------------|--------------|------------|--------------|---------|------|-------------------|------------|-----|
| 3886              |          | 118,105    | 106   | 4,560      | 2013/11/05 11:00:03 | 1       | 721,127.23 | 4,571,746.54 | 720,485.88 | 4,572,760.77 | 327.69  | 0    | 4,894             | 4,894      | 242 |
| 3887              |          | 118,105    | 106   | 4,561      | 2013/11/05 11:00:03 | 1       | 721,169.61 | 4,571,773.07 | 720,537.31 | 4,572,792.97 | 328.20  | 0    | 4,895             | 4,895      | 242 |
| 3888              |          | 118,105    | 106   | 4,562      | 2013/11/05 11:00:03 | 1       | 721,212.23 | 4,571,799.23 | 720,589.02 | 4,572,824.72 | 328.71  | 0    | 4,896             | 4,896      | 242 |
| 3889              |          | 118,105    | 106   | 4,563      | 2013/11/05 11:00:03 | 1       | 721,255.07 | 4,571,825.01 | 720,641.02 | 4,572,856.00 | 329.22  | 0    | 4,897             | 4,897      | 242 |

55 features 0 selected

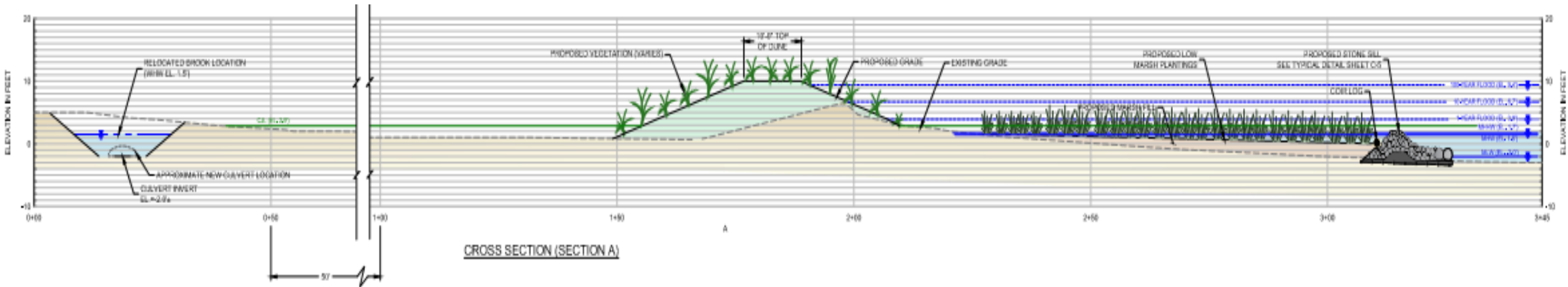
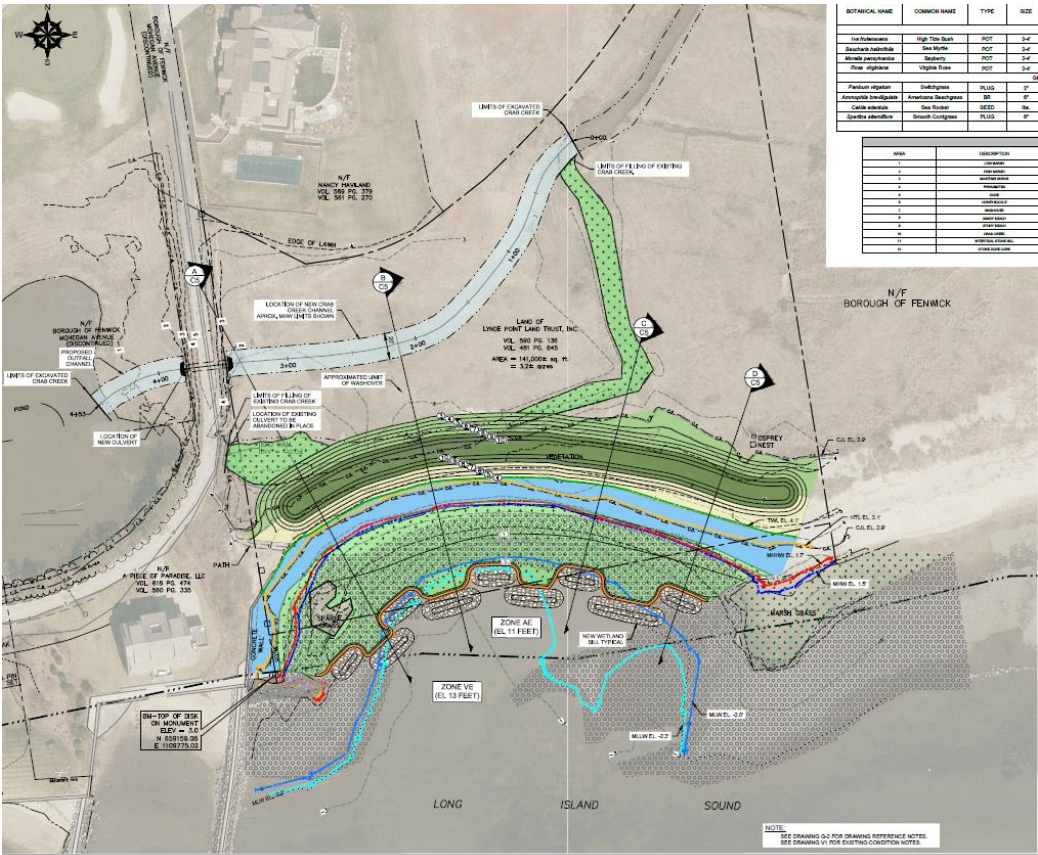
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# LIVING SHORELINE CONCEPT DESIGN

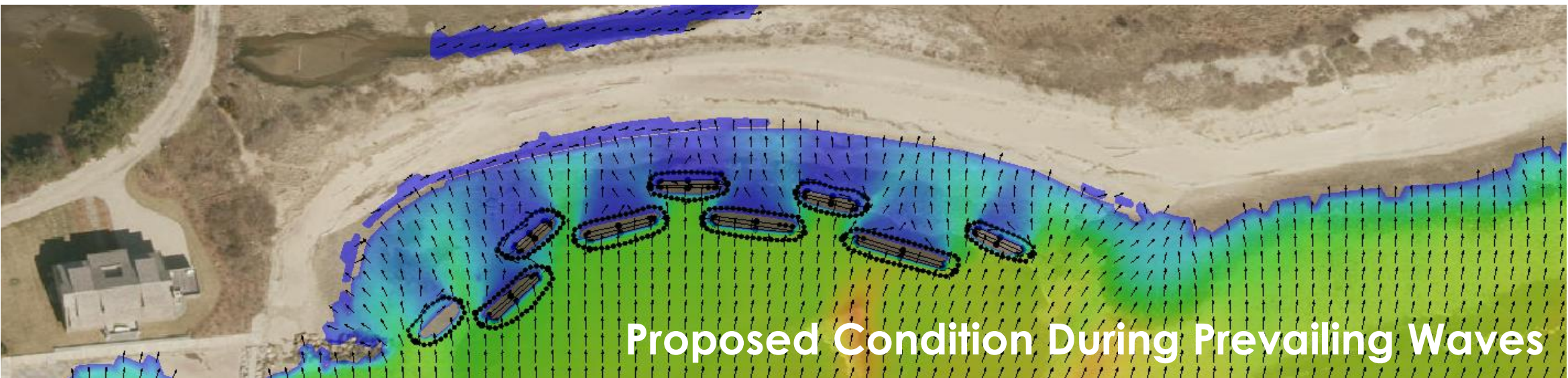
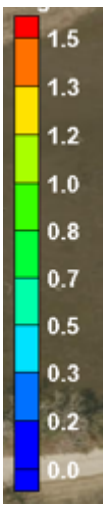
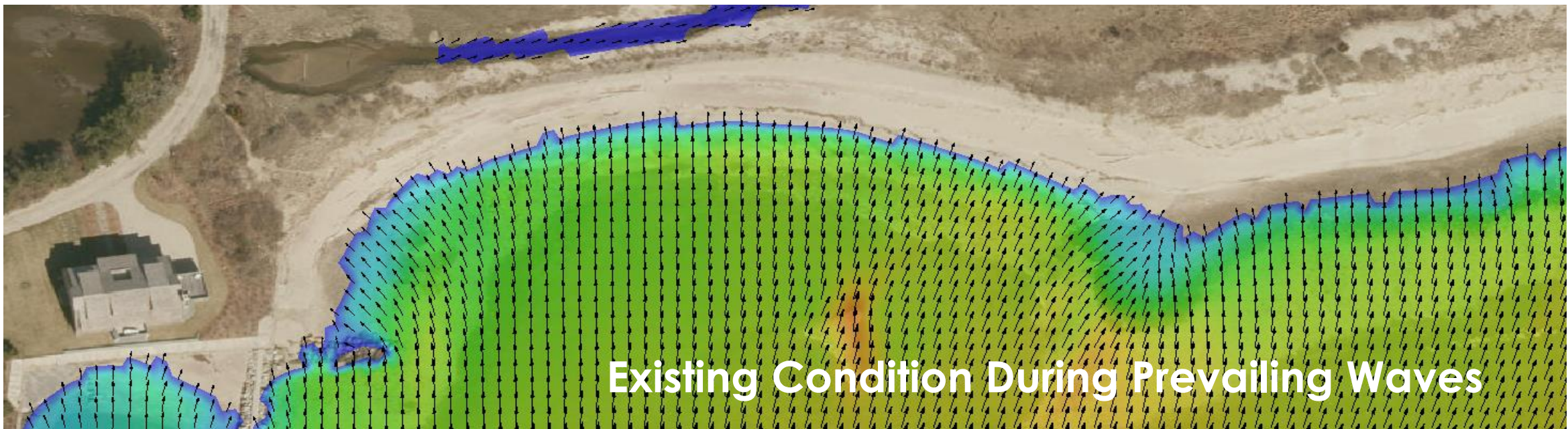


Conceptual Living Shoreline Design



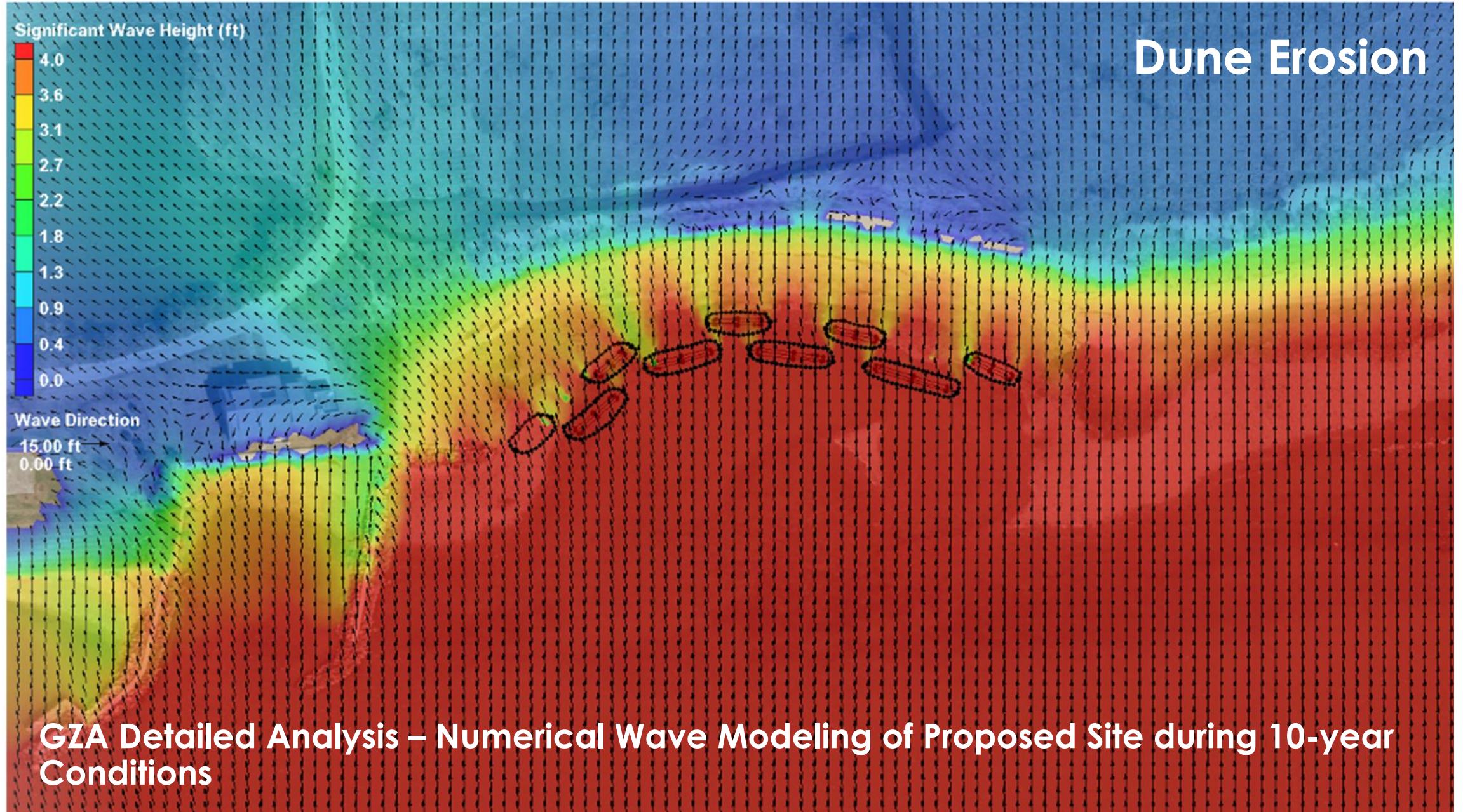


# Living Shoreline Design Stress Analysis: Adverse Effects



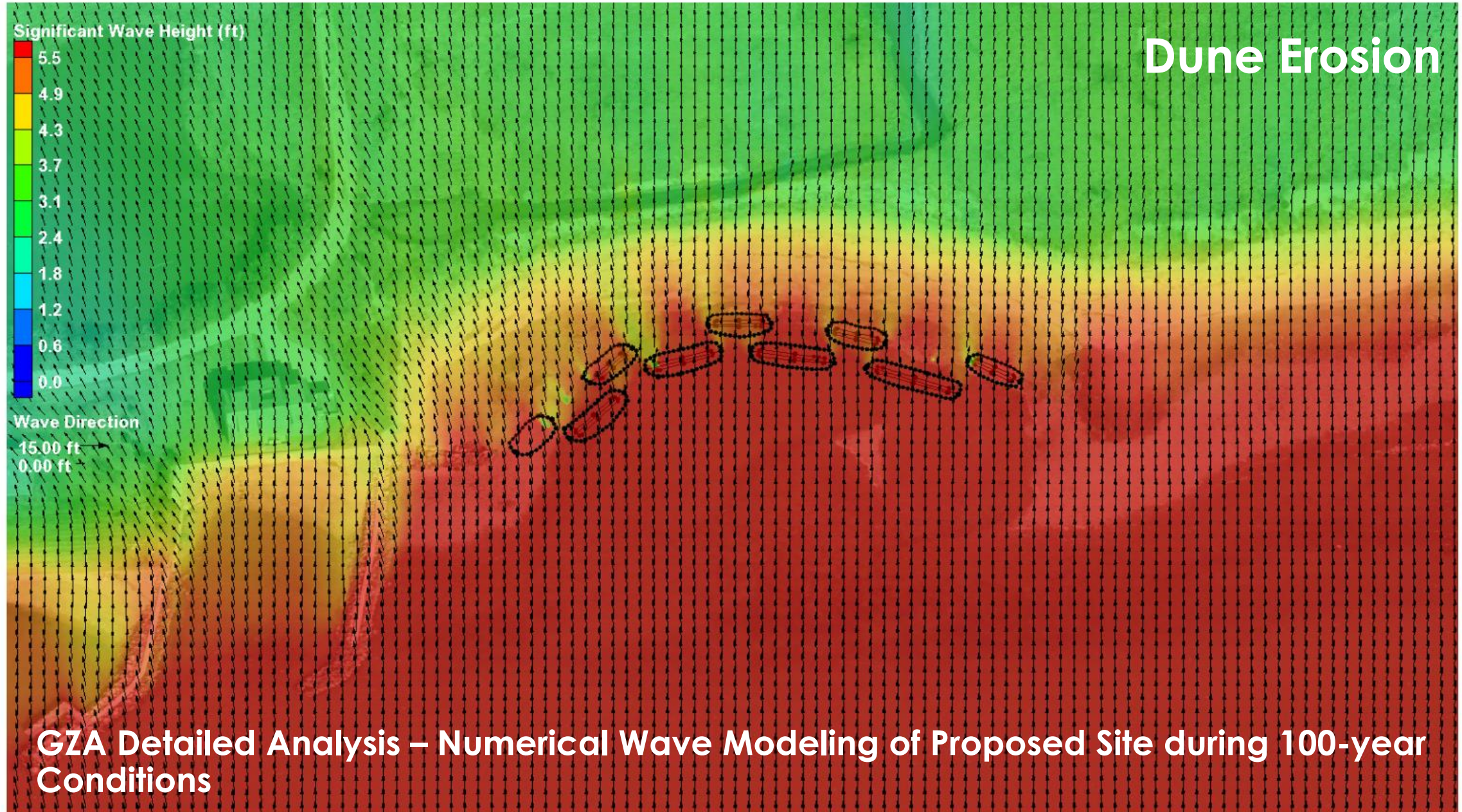


# Living Shoreline Design Stress Analysis: Adverse Effects



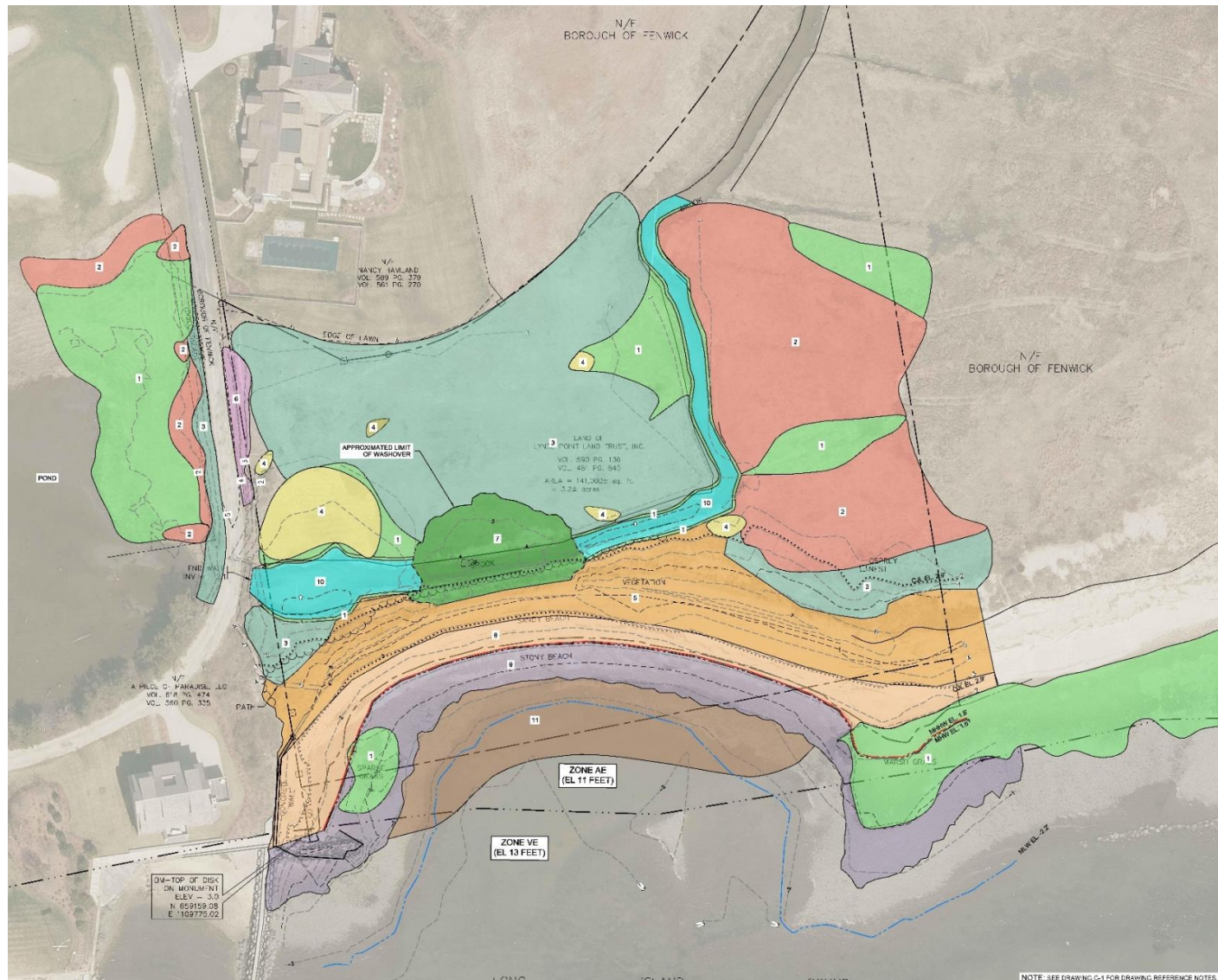


# Living Shoreline Design Stress Analysis: Adverse Effects



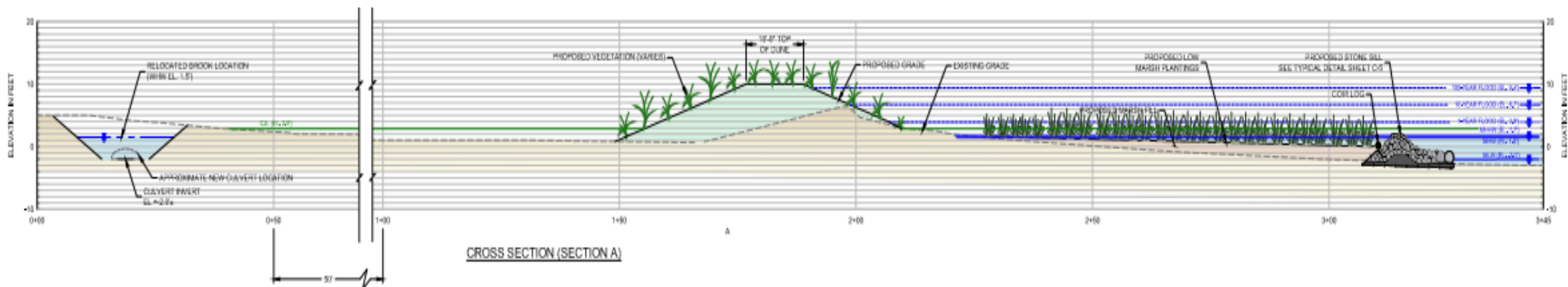
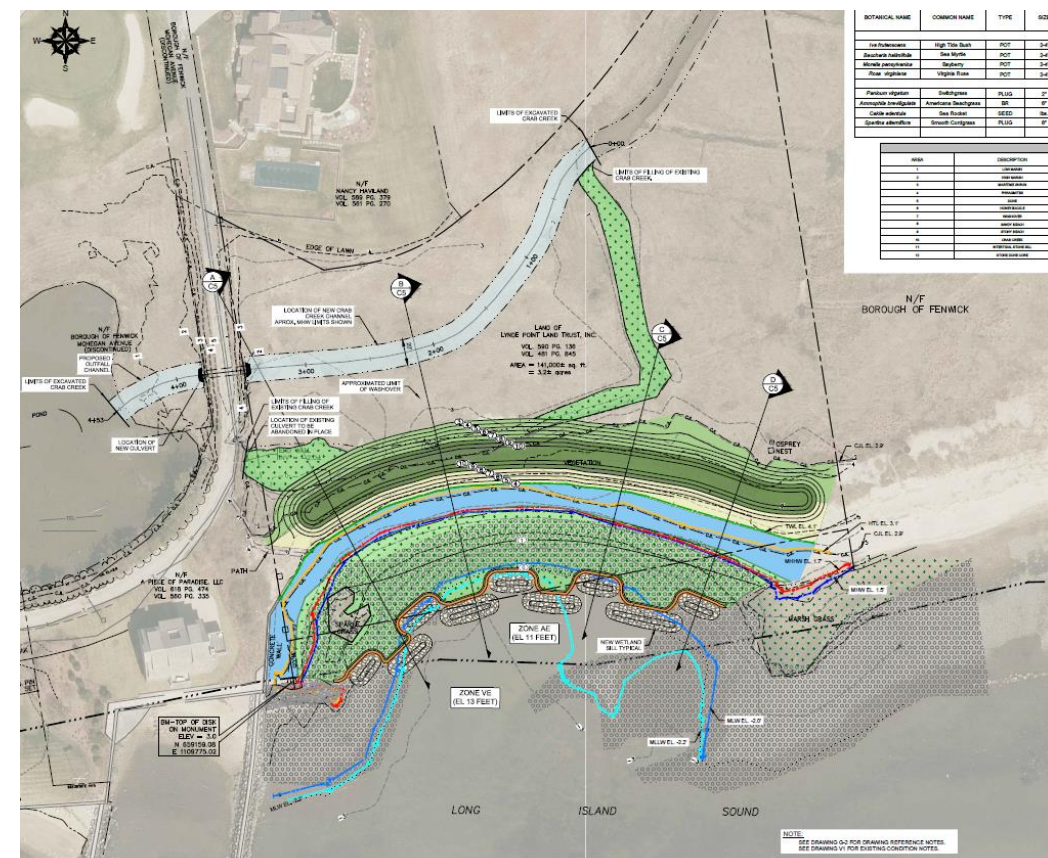


# SITE CHARACTERIZATION: ECOLOGICAL





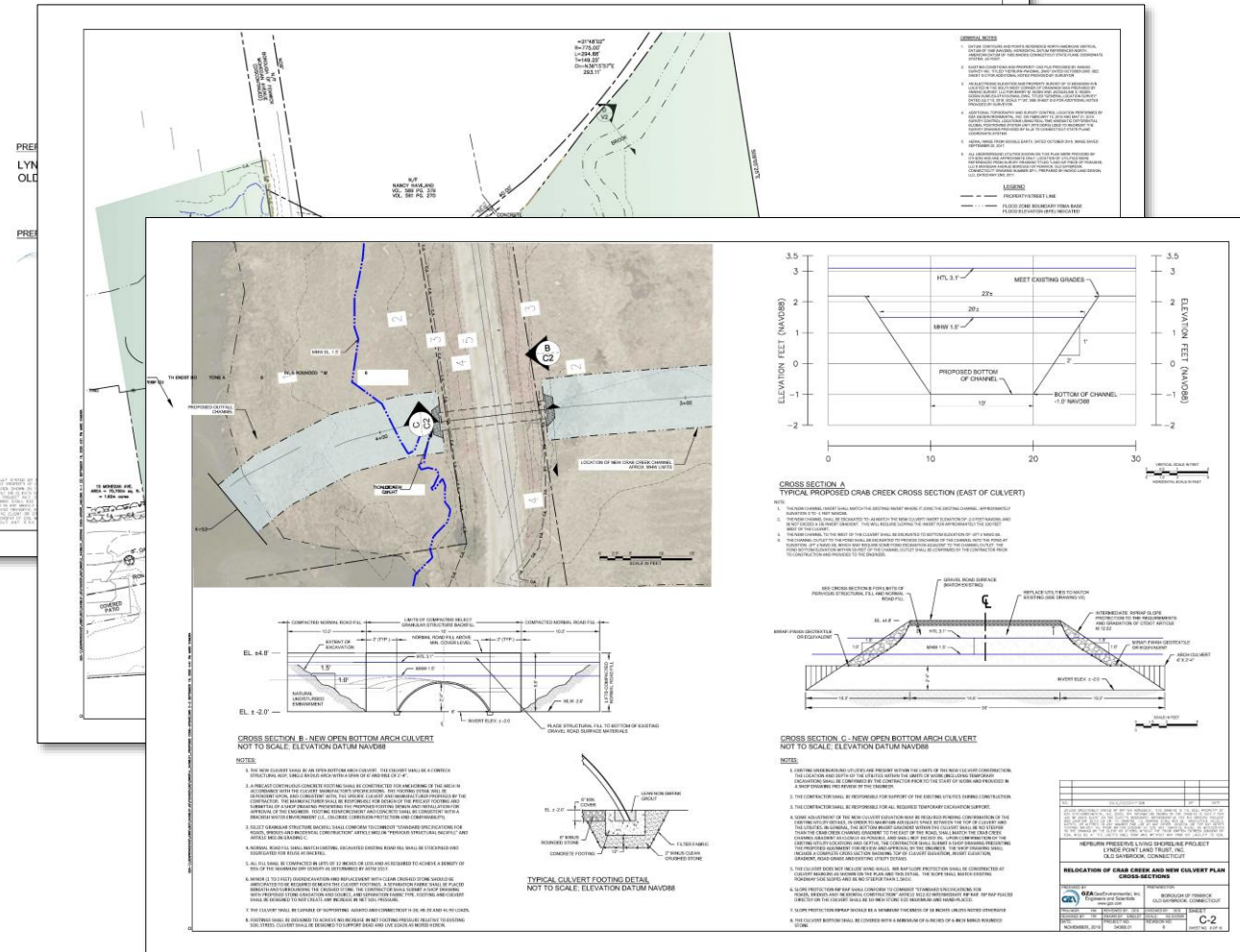
# LIVING SHORELINE CONCEPT DESIGN





# LIVING SHORELINE FINAL DESIGN AND CONSTRUCTION

HEPBURN PRESERVE LIVING SHORELINE PROJECT  
LYNDE POINT LAND TRUST, INC.  
OLD SAYBROOK, CONNECTICUT  
**SEPTEMBER 2020**





THANK YOU



**Daniel Boudreau, GISP**

Geospatial Systems Lead

GZA GeoEnvironmental, Inc

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